Calendar No. 1413

82D CONGRESS, 2d Session | SENATE | REPORT No. 1486

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LABOR-FEDERAL SECURITY APPROPRIATION BILL, 1953

APRIL 24, 1952.—Ordered to be printed

Mr. CHAVÉZ, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H. R. 7151]

The Committee on Appropriations, to whom was referred the bill (H. R. 7151) making appropriations for the Department of Labor, the Federal Security Agency, and related independent agencies, for the fiscal year ending June 30, 1953, and for other purposes, report the same to the Senate with various amendments and present herewith information relative to the changes made:

Amount of bill as passed House	$1,783,242,968
Amount of increase by Senate committee (net)	2,801,832
Amount of bill as reported to Senate	1,786,044,800
Amount of appropriations, 1952	1,947,021,211
Amount of estimates for 1953	1,983,610,861
The bill as reported to the Senate:	
Under the appropriations for 1952	160,976,411
Under the estimates for 1953	197,566,061

COMPARATIVE SUMMARY TABLE

The table following shows the over-all action, setting forth the 1952 comparable appropriations, the 1953 budget estimates, the amounts allowed by the House, and the amounts recommended by the committee.

*

Summary

Title	1952 appropriations (adjusted)	1953 estimates	House allowance	Senate committee recommendation	Increase (+) or decrease (−), Senate bill compared with—					
					1952 appropriation		Budget estimate		House allowance	
					Amount	Percent	Amount	Percent	Amount	Percent
Department of Labor	$216,180,644	$228,096,100	$210,903,539	$211,113,539	−$5,067,105	2.34	−$16,982,561	7.44	+$210,000	0.09
Federal Security Agency	1,718,246,568	1,740,958,261	1,559,444,261	1,561,353,761	−156,892,807	9.13	−179,604,500	10.31	+1,909,500	.12
National Labor Relations Board	8,317,668	9,800,000	8,317,668	9,000,000	+682,332	8.20	−800,000	8.16	+682,332	8.20
National Mediation Board	1,113,143	1,130,000	1,130,000	1,130,000	+16,857	1.51				
Railroad Retirement Board	(6,445,808)	(6,307,000)	(6,207,000)	(6,207,000)	(−238,808)	3.70	(−100,000)	1.58		
Federal Mediation and Conciliation Service	3,163,188	3,626,500	3,447,500	3,447,500	+284,312	8.98	−179,000	4.93		
Grand total	1,947,021,211	1,983,610,861	1,783,242,968	1,786,044,800	−160,976,411	8.26	−197,566,061	9.95	+2,801,832	.15

DEPARTMENT OF LABOR

OFFICE OF THE SOLICITOR

Salaries and expenses.—The committee recommends the adoption of a provision authorizing a salary of $14,800 per annum for the Solicitor, in order to provide for him compensation equal to that now paid sundry other solicitors and general counsels in other agencies.

In 1949 when extensive amendments to the wage and hour law were adopted by the Congress, the conferees in their report, House Report No. 1453, commented on this question as follows:

> The present act does not contain any provision relative to the compensation of the Solicitor of Labor, and neither the House bill nor the Senate amendment contained such a provision. In agreeing to the amendment increasing the salary of the Administrator to $15,000 annually, it was the unanimous agreement of the conferees that the salary of the Solicitor of Labor should be increased to a like figure. It is through the Solicitor of Labor and his staff that the Administrator brings actions under section 17 of the act and will bring the actions for recovery of unpaid minimum wages and unpaid overtime compensation which are authorized by the new section 16 (c) contained in the conference agreement. The conference agreement omits a provision equalizing the salary of the Solicitor of Labor with that of the Administrator only because of a parliamentary situation which the committee has been advised might subject the conference agreement to a point of order if such a provision were included. It is the unanimous opinion of the committee of conference that the duties of the Solicitor of Labor are of such a nature that his position should receive the highest possible rate of compensation under the new legislation revising the Classification Act (H. R. 5931).

The Secretary of Labor recommended the placing of the position of Solicitor in the top grade, GS–18, but the Civil Service Commission elected to ignore his recommendation as well as the recommendation of the committee conference report and the Congress.

BUREAU OF EMPLOYMENT SECURITY

Salaries and expenses.—The committee recommends no increase in this appropriation, but would provide an additional $200,000 for the Veterans Placement Service. The House cut this item by $3,054,000, of which $2,800,000 was taken from the Farm Placement Service for the program to import Mexican farm laborers and $254,000 was specifically denied the Veterans Placement Service.

The committee proposes to increase the allowance for the veterans placement program by $200,000 to be derived by cut-backs in the other activities, and specifically directs that not less than $42,000 be taken from executive direction and management services.

BUREAU OF LABOR STATISTICS

Salaries and expenses.—The budget estimate for this item was $6,358,000 and the House allowed $5,390,000, a reduction of $968,000. The committee recommends $5,600,000, an increase of $210,000 over the House allowance, but $758,000 under the budget estimate and $455,891 over the 1952 appropriation.

The committee concurs with the House in specifically disallowing increases for work in connection with housing and international labor conditions, $312,591 and $58,661, respectively.

The Bureau indicated that the need for $105,000 requested for tabulation and publication of the results of family expenditure studies

was not particularly acute and could be foregone at this time and the committee directs that this activity be reduced accordingly.

The committee suggests that at least $45,000 of this cut be allocated to executive direction and management; not more than $100,000 to manpower and employment, rather than $325,000 indicated after the House acted; not more than $60,000 to wages and industrial relations, rather than $150,000 indicated after the House acted; and the balance to be allocated to the remaining activities.

FEDERAL SECURITY AGENCY

Food and Drug Administration

Salaries and expenses.—The committee recommends the budget estimate, $5,637,000 an increase of $37,000 over the House allowance, but $6,300 under the 1952 appropriation.

The Food and Drug Administration has been able to inspect less than one-tenth of 1 percent of the total commodities subject to the Food, Drug, and Cosmetic Act. Of the total samples collected and examined as a result of conditions found by inspections, more than 20 percent represent violations of such seriousness that court action is warranted. It is the consensus of this committee that this program is capably administered and that there is no adequate justification for a reduction of the funds requested.

FREEDMEN'S HOSPITAL

Salaries and expenses.—The committee recommends $2,890,000, the budget estimate, and $58,500 more than was allowed by the House and $64,700 more than the 1952 appropriation.

The committee has observed the operation of this hospital and has had the technical advice and counsel of the Public Health Service officials in connection with an analysis of the operation of the facility. Foregoing the laymen's attempt to assay the medical competence of its staff and operation, it can be categorically stated that an excellent job of administration is done here and that progress over the past few years has been remarkable.

OFFICE OF EDUCATION

Promotion and further development of vocational education.—The committee recommends $18,678,261, an increase of $455,000 over the House allowance, and equal to the funds available in fiscal year 1952, after adjustment for transfers to other accounts of $445,000, authorized in the third supplemental appropriation bill, for Pay Act increases.

This recommendation would provide $455,000 for vocational education in distributive occupations, a decrease of $445,000 from the budget estimate and a like decrease from the 1952 appropriation, but only 25 percent of the amount available in prior years, and only 18 percent of the amount authorized for this purpose in the Vocational Education Act of 1946.

Salaries and expenses.—The committee recommends $2,900,000, a reduction of $28,000 from the House allowance, and $300,000 under the budget estimate, and $13,890 under the 1952 appropriation.

The additional reduction, $28,000, here recommended can be borne in the activities "Program development and coordination," "Information and publications," and "Administration."

OFFICE OF VOCATIONAL REHABILITATION

Payments to States.—The committee recommends $22,000,000, a decrease of $500,000 from the House allowance, $1,000,000 under the budget estimate, but $500,000 more than the 1952 appropriation.

The committee was informed that certain States will not expend available State moneys if the Federal contribution is not forthcoming to match such expenditures. This of course is not an exclusive Federal program and no guaranty is given the States that the Federal Government will match whatever amounts the States determine to expend, and this committee concurs fully with the comments contained in the House report that—

> he committee desires to make it clear that it does not consider the fact that States have more money for matching purposes than the Federal appropriation will match as an adequate or tenable argument in favor of larger Federal grants.

PUBLIC HEALTH SERVICE

Venereal diseases.—The committee recommends $9,850,000, a reduction of $50,000 from the House allowance, $1,726,400 under the 1952 appropriation, and $374,000 under the budget estimate.

The House stipulated that $300,000 of its reduction be applied against grants to States and $24,000 against direct operations. The further cut here recommended is to be applied against direct operations.

Tuberculosis.—The committee considered an additional estimate, Senate Document 115, proposing an additional appropriation of $200,000 for a clinical study project to determine the effectiveness of the new drug, isonicotinic acid hydrazide, in the treatment of tuberculosis.

The committee while approving no increase in the appropriation supports fully the prompt and thorough investigation of the new drug and will expect the project to be financed by the use of funds originally budgeted for State grants. Fully as much benefit will inure to the States from this necessary study as would result from the direct grant.

Assistance to States, general.—The budget estimate for this item was $16,692,000. The House allowed $16,370,000, a reduction of $322,000, of which $300,000 was to be applied against grants and $22,000 against direct operations. The committee recommends $16,150,000, a reduction below the House allowance of $220,000 and $542,000 below the budget estimate.

Of the additional reduction here recommended by the committee, $200,000 shall be applied against grants, and $20,000 against direct operations.

Communicable diseases.—The budget estimate for this item was $5,972,000. The House allowed $5,900,000, a reduction of $72,000 from the estimate, and $263,397 from the 1952 appropriation. The committee recommends $5,800,000, a reduction of $100,000 from the

House allowance, and $172,000 from the estimate, and $363,397 from the 1952 appropriation.

The House cut was applied, the committee was advised, to prevention and control of specific diseases; the additional cut here recommended should be applied against administration and prevention and control of general diseases.

Disease and sanitation investigations and control, Territory of Alaska.—The budget estimate for this item was $1,230,000, and the House allowed $1,200,000, a reduction of $30,000 from the estimate. The committee recommends $1,100,000, a reduction of $100,000 from the House allowance and $130,000 from the budget estimate. The committee has disallowed the request for the additional new car, in view of the fact that the new car authorized in the 1952 bill has not been as of April 1 procured by the agency. The six cars authorized are in the opinion of the committee adequate.

This special appropriation for the Territory of Alaska has no basic authorization.

National Institutes of Health, operating expenses.—The budget estimate for this item was $16,876,000; the House allowed $16,500,000, a reduction from the estimate of $376,000; the committee recommends $16,550,000, an increase over the House allowance of $50,000, but a reduction from the estimate of $326,000, and an increase of $793,500 over 1952 appropriation, attributable to the contemplated opening of the Clinical Center scheduled for April 1953.

The House reduction carried the stipulation that none of it was to be applied to the budgets for the two new institutes on arthritis, rheumatism and metabolic diseases, and on neurological diseases and blindness. Accordingly $35,000 was taken from grants for research projects, $10,000 from review of research grants, and the remainder, $331,000, from direct research budgeted for the opening of the Clinical Center. The additional funds here recommended are restored for work in connection with the opening of the Center and the committee directs that insofar as possible the opening schedule be maintained and that $281,000 be absorbed, without a cut-back in the plans.

National Cancer Institute.—The budget estimate for this item was $15,371,000; the House allowed $15,250,000. The committee recommends $17,887,000, the total of the sums requested from the Bureau of the Budget, and $2,637,000 more than allowed by the House, and $2,516,000 more than the budget estimate, but $1,700,750 less than the 1952 appropriation.

Nearly 15 percent of all deaths in the United States are caused by cancer and the number has been increasing yearly throughout the past decade. Advances though are being made in the field of research and the increase here recommended might add to these advances.

Mental health activities.—The budget estimate for this item was $10,895,000. The House allowed $10,700,000, a reduction of $195,000 from the estimate. The committee recommends restoration of the House cut, allowing $10,895,000, an increase of $333,263 over the 1952 appropriations, which increase is attributable in the main to the projected opening of the Clinical Center at Bethesda.

The committee feels that any reduction in this item would be a disservice from a strictly financial as well as humanitarian point of view, as expressed by the House with respect to a further reduction.

National Heart Institute.—The budget estimate for this item was $9,749,000. The House allowed $9,600,000, a reduction of $149,000. The committee recommends $12,000,000, an increase over the House allowance of $2,400,000, over the budget estimate of $2,251,000, and over the 1952 appropriation of $2,747,350.

The principal causes of death in the United States are set out on page 597 of the Senate hearings. It will be noted that 51.37 percent of all deaths in 1950 was caused by cardiovascular diseases; and it will be further noted that the number has increased in each successive year shown in the table. The committee received testimony from officials of the Public Health Service and from leading heart specialists, and laymen, with respect to the advances being won through research, testimony which prompts it to approve this increase in excess of the budget estimate.

Retired pay of commissioned officers.—The estimate for this item was $1,250,000. The House allowed $1,200,000, a reduction of $50,000 from the estimate. The committee recommends $1,150,000, a reduction of $50,000 from the House allowance and $100,000 from the budget estimate.

The decrease here recommended is based on a well-founded presumption that the Service has overestimated the additions to the retired roll. The net increase during the period from January through June 1952 was estimated to be 21. As of April 22 the number on the rolls was the same as on December 31, 1951.

Salaries and expenses.—The budget estimate under this item was $3,310,000. The House allowed $3,300,000, a reduction of $10,000 or one-third of 1 percent. The committee proposes $3,000,000, a reduction of $300,000 below the House and $310,000 below the budget estimate.

This appropriation includes not only the immediate Office of the Surgeon General and all of the management-housekeeping services, but a series of four other activities that have a direct relationship with the entire Public Health Service but not completely identifiable with any one of its programs:

(1) The first of these activities is evaluation of public health problems and methods. The justifications indicate that this particular activity is concerned with (*a*) the coordination of research done elsewhere in the Public Health Service and with cooperation with outside research organizations. The magnitude of the National Institutes of Health, undertaking all forms of health research, is such that that group of institutes, being the fountainhead of research in the Public Health Service, might well undertake the coordination now performed by this activity in the Office of the Surgeon General. Another item set forth in this activity covers (*b*) a study concerned with the extent of program in the development of regional medical education and health services. The Public Health Service has a major division—assistance to States, general—which is probably devoting its major efforts along these very lines. The justification indicates that this activity also covers (*c*) basic research in the incidence and prevalence of such diseases as arthritis, peptic ulcer, heart, and cardiovascular disorders. The Public Health Service has new institutes and a specific program devoted to arthritis, metabolic

diseases, and so forth, and has the National Heart Institute with which the Congress has been very sympathetic and for which generous funds have been provided.

(2) The next activity, development and coordination of nursing resources, although very small and believed by the committee to be of major importance because of the current shortage of nurse power, might well be undertaken in the Hospital Division in coordination with the assistance-to-States program. The problem is investigated, too, in connection with the hospital construction program.

(3) The third activity, international health activities, with an estimate of 65 people and $139,000 in cash, has no doubt been the major item in the Public Health Service in the coordination of health activities throughout the world and especially in the Western Hemisphere. The justifications indicate that a major segment of the work undertaken by this group is for such other agencies as Mutual Security Agency, Department of State, and other Government agencies. The committee is of the belief that more of the funds covering this activity should be obtained from the agencies served.

(4) General duty and training is the fourth activity carried in this appropriation. The estimate contains 151 positions and $265,000. While the committee believes that training is helpful, especially for technicians and professional people such as those serving the Public Health Service, the fiscal condition of the Federal Treasury at this time warrants a severe restriction on this type of activity; and the committee looks with disfavor generally on such expenses from the Federal Treasury.

In all its dealings with appropriations this committee has looked with a great deal of sympathy upon all Public Health Service programs. It has manifested a belief that we must not neglect any essential phase of public health. It has supported new programs from time to time as legislation authorizing them has been enacted. It is of the belief, however, that with the numerous major programs being operated by the Public Health Service with layers of administration at the major division level, at the bureau level, at the Surgeon General's level, and then at the Office of Administrator's level, retrenchment must be undertaken in order that these vitally important programs may be provided with maximum necessary funds and a minimum of such funds going to these several levels of programing, housekeeping, coordinating, etc.

The Congress undertook a few years ago to streamline the Social Security Administration, which is the other operation in the Federal Security Agency most nearly comparable to the Public Health Service. Under present operations, as a result of that streamlining by Congress, at least one major layer or segment of administration in the Social Security Administration was eliminated. The committee finds it difficult to rationalize three layers of coordinating and administration in the Public Health Service where there is only one in Social Security. The committee is reluctant to retrench at any point where good public health would be jeopardized, but it takes this occasion to admonish the Surgeon General and the Federal Security Administrator to exploit fully the process of eliminating wherever possible any layer or segment of administration or operation where effective programs can be carried on without them.

ST. ELIZABETHS HOSPITAL

Salaries and expenses.—The budget estimate for this item was $2,520,000. The House allowance was $2,485,000, a reduction of $35,000 below the estimate. The committee is recommending restoration of the House cut.

The $35,000 reduction made by the House results in a patient-day rate of $4.84, a decrease of 6 cents per patient-day from the amount requested. The application of this rate to the reimbursable patient load will result in a further reduction of $123,000 for a total decrease of $158,000 in the amount available for obligation. The committee is unable to concur in action which would necessitate this reduction in patient care and accordingly recommends the full budget estimate.

Construction and equipment of treatment building.—The committee recommends an amendment to this item to authorize the construction, equipment, and furnishing of an interdenominational chapel on the grounds of St. Elizabeths Hospital to serve the spiritual needs of the more than 7,000 patients. Not more than $300,000 is authorized for this purpose, and the committee directs that all work—planning, if any, construction, equipment, and furnishings—be done within this amount. This will necessitate the complete construction and equipment of the treatment building within the balance of the appropriation, $5,825,000. The committee unanimously agreed that no further funds would be recommended for the chapel building or for the construction and equipment of the treatment building.

The committee was visited by the chaplains representing the Protestant, Catholic, and Jewish faiths, by other church leaders, and by interested laymen, all of whom attested to the inadequate quarters now available for worship—a small basement room—and to the need for better facilities.

SOCIAL SECURITY ADMINISTRATION

Salaries and expenses, Bureau of Federal Credit Unions.—The budget estimate for this item was $226,000. The House allowed $210,000, a reduction of $16,000. The committee recommends $200,000, a further reduction of $10,000. The President approved on April 17, the bill, S. 2447, to amend the Federal Credit Union Act, the effect of which will permit the Bureau to finance its entire program through the fees from supervision and examination. There will be available, too, an additional amount in fiscal year 1953 accruing from increased fees authorized by this law, fees which were not estimated in the 1953 budget.

Salaries and expenses, Bureau of Old-Age and Survivors Insurance.—The budget estimate for this item was $62,100,000. The House allowed $60,000,000, a reduction of $100,000 from the 1952 allowance. The committee recommends $61,000,000, an increase of $1,000,000 over the House allowance, and $900,000 more than was available in fiscal year 1952, but $1,100,000 under the budget estimate.

The workload of the Bureau projected for 1953 would exceed the 1952 workload by 8.3 percent; the budget estimate contemplated an addition in personnel of only 1.9 percent. The House allowance would permit a 2-percent smaller staff than was available in 1952,

and would lead to development of backlogs in operations. The committee recommendation would permit the retention of the staff at the 1952 level.

The committee has added a provision to make available for expenditure $60,000 for the preparation of preliminary plans and specifications for a building for the Bureau of Old-Age and Survivors Insurance.

Grants to States for maternal and child welfare: Children's Bureau.—The committee recommends the adoption of the language estimate to make available for reallocation unexpended balances, amounting to $3,900,000, and reduces the direct appropriation by $2,400,000, which action would make available $31,500,000, an increase of $1,500,000 over the House allowance, and the same as provided in the current fiscal year.

Under the Social Security Act, as amended, the grants to States, computed according to prescribed formulas, remain available for obligation for 2 years by the recipient State. If unobligated, the amount of such funds are not available for reallocation and expire after 2 years. The adoption of the proposed amendment would not penalize any State but would result in the full use of the appropriations annually.

Salaries and expenses, Office of the Commissioner.—The committee recommends a total of $270,000, a decrease of $48,000 under the House allowance, $63,000 under the budget, and $61,875 under the 1952 available funds. Funds are derived from direct appropriation—for which is recommended $170,000—and by transfer from the old-age and survivors insurance trust fund—for which is recommended $100,000.

The committee reiterates its expressed view contained in its report of last year: It feels that the funds recommended are entirely adequate to enable the Commissioner to discharge his statutory responsibilities and to act as a liaison between the Federal Security Administrator and the Social Security Administration, to each of which constituent bureaus adequate funds have been provided for planning and operation.

OFFICE OF THE ADMINISTRATOR

Salaries and expenses, Office of the Administrator.—The committee recommends a total of $1,093,000, a decrease of $50,000 under the House allowance, $93,000 under the budget estimate, and $80,707 under the 1952 appropriation. Funds are derived from direct appropriation—for which $950,000 is recommended—and by transfer from the old-age and survivors insurance trust fund—for which is recommended $143,000, the budget estimate.

The committee believes that the House reduction can well be absorbed from the activity, "General services," without difficulty because of the closing of the agency motor pool and the elimination thereby of six chauffeurs and the incident savings on car maintenance, repairs, fuel, and so forth.

The additional reduction can be absorbed by the three activities, executive direction, program coordination and development, and pub-

lications and reports. Funds are specifically denied for more than one GS–15 in the last activity. The remaining $39,000 can, the committee believes, be taken from the first two activities named, executive direction, and program coordination and development. A careful analysis and elimination of vacancies and of dispensable positions together with the travel and other incident miscellaneous expenses should impose no serious operating difficulties.

The committee feels that such functions as claimant agency, defense production, surplus property, etc., which may be imposed on the agency should pay completely their own way and not burden this appropriation with such extra curricular activities.

The activity administrative services appears to be conservatively estimated and efficiently operated. Therefore the full amount of the estimate is allowed.

Salaries and expenses, Division of Field Services.—The budget estimate for this item was $1,895,000. The House allowance was $1,870,000. The committee has allowed $1,800,000, a reduction of $70,000 below the House allowance and $95,000 below the budget estimate. The full amount requested by transfer from the old-age and survivors insurance trust fund, $375,000, is approved.

The committee has noted that the grant-in-aid audit and State merit-system groups have been integrated with the Office of Field Services. It is firmly of the opinion that the consolidation of these three units into one service under one major head should result in substantial reduction in departmental staff and overhead. The justifications still carry two more positions in the merit-system staff than was recommended by the Senate for 1952. The committee enjoins scrupulous attention to the possibility of savings in such items as travel, transportation of things, printing, supplies, and so forth. It believes also that the item of $70,835 for communications offers fertile ground for economy.

The committee believes that the audit of the expenditure of funds granted to the States should be maintained at the maximum within the amount allowed.

The committee feels that the agency regional-office pattern is sound, and that the consolidation of the units mentioned above should offer not only economies but should foster better relations with the States and thus promote the solving of Federal-State problems.

Salaries and expenses, Office of the General Counsel.—The committee recommends a total of $775,000, a decrease of $50,000 under the House allowance, $96,000 under the budget estimate, and $95,322 under the 1952 available funds. Funds are derived from three sources—from a direct appropriation, for which $375,000 is recommended; by transfer from the Food and Drug Administration, for which $25,000 is authorized, the budget estimate; and by transfer from the old-age and survivors insurance trust fund, for which $375,000 is recommended.

The committee feels that where practically all operations of the agency, because of vast expenditures for defense, are retrenching on all sides, most of the programs can well dispense with some legal facilities. The committee has noted, with considerable concern, the grade structure in this item—a grade GS–17, a GS–16, six GS–15's

and seven GS-14's, together with legal and secretarial supporting staffs—appears to be not only more than ample but definitely top-heavy.

Although miscellaneous expenses, $44,876, do not appear to be excessive, nevertheless the General Counsel and the Administrator are specifically enjoined to make certain that expenditures for travel, communications, equipment, and so forth are kept to the barest minimum commensurate with proven necessities.

NATIONAL LABOR RELATIONS BOARD

Salaries and expenses.—The committee recommends $9,000,000, an increase of $682,332 over the House allowance, and a like amount over the 1952 available funds, but $800,000 under the budget estimate.

The Board will be enabled with the increase here recommended to maintain its current level and in addition take care of some of the accumulated backlog of cases.

GENERAL PROVISIONS

Jensen amendment.—The committee recommends a substitute for the Jensen amendment, section 705. The substitute provision is the provision in the 1952 act with two additional exemptions—the Children's Bureau and employees paid wholly from trust funds or receipts. The substitute provision would no longer be applicable when the number of employees on the rolls is no more than 90 percent of the number in the budget estimates, while the amendment in the House bill is applicable until the number is no more than 85 percent of the number provided for in the bill.

Summary of Increases

Department of Labor:	
Salaries and expenses, Bureau of Labor Statistics	$210,000
Federal Security Agency:	
Salaries and expenses, Food and Drug Administration	37,000
Salaries and expenses, Freedmen's Hospital	58,500
Promotion and further development of vocational education, Office of Education	455,000
Public Health Service:	
National Institutes of Health	50,000
National Cancer Institute	2,637,000
Mental health activities	195,000
National Heart Institute	2,400,000
Salaries and expenses, St. Elizabeths Hospital	35,000
Social Security Administration: Salaries and expenses, Bureau of Old-Age and Survivors' Insurance	(1,000,000)
Total, Federal Security	5,867,500
National Labor Relations Board, salaries and expenses	682,332
Total, all titles	6,759,832

Summary of Decreases

Federal Security Agency:	
Salaries and expenses, Office of Education	$28,000
Payments to States, Office of Vocational Rehabilitation	500,000
Public Health Service:	
Venereal diseases	50,000
Assistance to States, general	220,000
Communicable diseases	100,000
Disease and sanitation investigations and control, Territory of Alaska	100,000
Retired pay of commissioned officers	50,000
Salaries and expenses, Public Health Service	300,000
Social Security Administration:	
Salaries and expenses, Bureau of Federal Credit Unions	10,000
Grants to States for maternal and child welfare, Children's Bureau	2,400,000
Office of Commissioner:	
Salaries and expenses	30,000
Transfer from OASI trust fund	[18,000]
Office of Administrator:	
Salaries and expenses, Office of Administrator	50,000
Salaries and expenses, Division of Field Services	70,000
Office of General Counsel:	
Salaries and expenses	25,000
Transfer from OASI trust fund	[25,000]
Working capital fund	25,000
Total, Federal Security Agency	3,958,000

Recapitulation

House allowance		1,783,242,968
Committee action:		
Increases	$6,759,832	
Decreases	3,958,000	
Net change		+2,801,832
Net, as reported to Senate		1,788,551,411

PERMANENT APPROPRIATIONS, GENERAL AND SPECIAL FUNDS

Agency and item	Appropriated, 1952	Estimates, 1953	Increase (+), decrease (−)
DEPARTMENT OF LABOR			
Office of the Secretary: Replacement of personal property sold	$2, 500	$2, 500	
FEDERAL SECURITY AGENCY			
American Printing House for the Blind (act of June 25, 1906)	10, 000	10, 000	
Office of Education:			
Payments to States and Territories for colleges of agriculture and mechanic arts (act of Mar. 4, 1907)	2, 550, 000	2, 550, 000	
Payment to States for promotion of vocational education (act of Feb. 23, 1947)	7, 150, 123	7, 150, 123	
Total, Office of Education	9, 700, 123	9, 700, 123	
Office of the Administrator: Replacement of personal property sold	50, 000	55, 500	+$5, 500
Total permanent appropriations, Federal Security Agency	9, 760, 123	9, 765, 623	+5, 500
NATIONAL LABOR RELATIONS BOARD			
Replacement of personal property sold	2, 000	2, 000	
RAILROAD RETIREMENT BOARD			
Payment to Railroad Retirement account	33, 000, 000	723, 000, 000	+690, 000, 000
Railroad unemployment insurance administration fund	11, 200, 000	11, 680, 000	+480, 000
Total, Railroad Retirement Board	44, 200, 000	734, 680, 000	+690, 480, 000
Total permanent appropriations, all agencies	53, 964, 623	744, 450, 123	+690, 485, 500

TRUST FUNDS

[Not a charge against general revenue]

Agency and item	Appropriated, 1952	Estimate, 1953	Increase (+), decrease (−)
DEPARTMENT OF LABOR			
Bureau of Employees' Compensation:			
Relief and rehabilitation, Longshoremen's and Harbor Workers' Compensation Act, as amended	$33,000	$33,000	
Relief and rehabilitation, Workmen's Compensation Act, within the District of Columbia	7,000	7,000	
Bureau of Labor Statistics: Special statistical work	15,000		−$15,000
Total, Department of Labor	55,000	40,000	−15,000
FEDERAL SECURITY AGENCY			
Public Health Service:			
Patients' benefit fund, Public Health Service hospitals	1,000	1,000	
Public Health Service conditional gift fund	34,092	23,750	−10,342
Public Health Service unconditional gift fund	17,558	25,700	+8,142
Total, Federal Security Agency	52,650	50,450	−2,200
Total trust funds, all agencies	107,650	90,450	−17,200

COMPARATIVE STATEMENT OF APPROPRIATIONS FOR 1952, ESTIMATES FOR 1953, AND AMOUNTS RECOMMENDED IN THE BILL FOR 1953

[Figures in brackets not added in totals]

TITLE I—DEPARTMENT OF LABOR

Agency and item	Appropriations, 1952 (adjusted)	Estimates, 1953	House allowance	Amount recommended by Senate committee	Increase (+) or decrease (−), Senate bill compared with—		
					Appropriations, 1952	Estimates, 1953	House allowance
OFFICE OF THE SECRETARY							
Salaries and expenses	$1,450,000	$1,417,400	$1,376,000	$1,376,000	−$74,000	−$41,400	
Solicitor's office, salaries and expenses	1,744,600	1,848,800	1,764,600	1,764,600	+20,000	−84,200	
Labor Standards, Bureau of, salaries and expenses	699,865	684,000	624,000	624,000	−75,865	−60,000	
Veterans' reemployment rights, salaries and expenses	283,758	285,700	285,700	285,700	+1,942		
Total, Office of the Secretary	4,178,223	4,235,900	4,050,300	4,050,300	−127,923	−185,600	
BUREAU OF APPRENTICESHIP							
Salaries and expenses	2,766,300	2,751,500	2,700,000	2,700,000	−66,300	−51,500	
BUREAU OF EMPLOYMENT SECURITY							
Salaries and expenses	7,137,019	8,037,000	4,983,000	4,983,000	−2,154,019	−3,054,000	
Grants to States	183,560,000	195,680,000	183,560,000	183,560,000		−12,120,000	
Farm-labor supply revolving fund	1,000,000				−1,000,000		
Total, Bureau of Employment Security	191,697,019	203,717,000	188,543,000	188,543,000	−3,154,019	−15,174,000	
BUREAU OF EMPLOYEES' COMPENSATION							
Salaries and expenses	2,026,516	2,243,000	2,221,100	2,221,100	+194,584	−21,900	
Employees' compensation fund	[32,200,000]	[35,000,000]	[35,000,000]	[35,000,000]	[+2,800,000]		
Total, Bureau of Employees' Compensation	2,026,516	2,243,000	2,221,100	2,221,100	+194,584	−21,900	

BUREAU OF LABOR STATISTICS							
Salaries and expenses	5,455,891	6,358,000	5,390,000	5,600,000	+144,109	−758,000	+210,000
Revision of Consumers' Price Index	1,156,425				−1,156,425		
Total, Bureau of Labor Statistics	6,612,316	6,358,000	5,390,000	5,600,000	−1,012,316	−758,000	+210,000
WOMEN'S BUREAU							
Salaries and expenses	378,770	364,700	360,000	360,000	−18,770	−4,700	
WAGE AND HOUR DIVISION							
Salaries and expenses	8,521,500	8,426,000	7,639,139	7,639,139	−882,361	−786,861	
Total, Department of Labor	216,180,644	228,096,100	210,903,539	211,113,539	−5,067,105	−16,982,561	+210,000

TITLE II—FEDERAL SECURITY AGENCY

AMERICAN PRINTING HOUSE FOR THE BLIND							
Grant funds (education of the blind)	$115,000	$115,000	$115,000	$115,000			
COLUMBIA INSTITUTION FOR THE DEAF							
Salaries and expenses	416,600	413,000	413,000	413,000	−$3,600		
FOOD AND DRUG ADMINISTRATION							
Salaries and expenses (general)	5,643,300	5,637,000	5,600,000	5,637,000	−6,300		+$37,000
Certification and inspection services, salaries and expenses (special)	[1,047,000]	[1,078,000]	[1,078,000]	[1,078,000]	[+31,000]		
Total, Food and Drug Administration	5,643,300	5,637,000	5,600,000	5,637,000	−6,300		+37,000
FREEDMEN'S HOSPITAL							
Salaries and expenses	2,825,300	2,890,000	2,831,500	2,890,000	+64,700		+58,500

Comparative statement of appropriations for 1952, estimates for 1953, and amounts recommended in the bill for 1953—Con.

TITLE II—FEDERAL SECURITY AGENCY—Continued

Agency and item	Appropriations, 1952 (adjusted)	Estimates, 1953	House allowance	Amount recommended by Senate committee	Increase (+) or decrease (−), Senate bill compared with—		
					Appropriations, 1952	Estimates, 1953	House allowance
HOWARD UNIVERSITY							
Salaries and expenses	$2,735,300	$2,809,000	$2,675,000	$2,675,000	−$60,300	−$134,000	
Plans and specifications	55,500	60,000	30,000	30,000	−25,500	−30,000	
Construction of buildings	1,236,500	1,592,000	1,342,000	1,342,000	+105,500	−250,000	
Total, Howard University	4,027,300	4,461,000	4,047,000	4,047,000	+19,700	−414,000	
OFFICE OF EDUCATION							
Promotion and further development of vocational education	18,678,261	19,123,261	18,223,261	18,678,261		−445,000	+$455,000
Further endowment of colleges of agriculture and mechanic arts	2,480,000	2,480,000	2,480,000	2,480,000			
Salaries and expenses	2,913,890	3,200,000	2,928,000	2,900,000	−13,890	−300,000	−28,000
Payments to school districts (maintenance and operations)	40,000,000	40,000,000	40,000,000	40,000,000			
School construction (grants)	75,533,823	150,000,000	135,000,000	135,000,000	+59,466,177	−15,000,000	
Total, Office of Education	139,605,974	214,803,261	198,631,261	199,058,261	+59,452,287	−15,745,000	+427,000
OFFICE OF VOCATIONAL REHABILITATION							
Payments to States	21,500,000	23,000,000	22,500,000	22,000,000	+500,000	−1,000,000	−500,000
Salaries and expenses	713,620	732,000	700,000	700,000	−13,620	−32,000	
Total, Office of Vocational Rehabilitation	22,213,620	23,732,000	23,200,000	22,700,000	+486,380	−1,032,000	−500,000
PUBLIC HEALTH SERVICE							
Venereal diseases	11,576,460	10,224,000	9,900,000	9,850,000	−1,726,460	−374,000	−50,000
Tuberculosis	8,631,589	8,753,000	8,240,000	8,240,000	−391,589	−513,000	

Assistance to States, general	16,758,519	16,692,000	16,370,000	16,150,000	−608,519	−542,000	−220,000
Communicable diseases	6,163,397	5,972,000	5,900,000	5,800,000	−363,397	−172,000	−100,000
Engineering, sanitation, and industrial hygiene	3,696,500	3,950,000	3,700,000	3,700,000	+3,500	−250,000	
Grants, water-pollution control	900,000	900,000			−900,000	−900,000	
Disease and sanitation investigations and control, Territory of Alaska	1,229,179	1,230,000	1,200,000	1,100,000	−129,179	−130,000	−100,000
Buildings and facilities, Cincinnati, Ohio	2,400,000	350,000	300,000	300,000	−2,100,000	−50,000	
Hospital construction:							
Grants to States	182,500,000	154,700,000	134,700,000	134,700,000	−47,800,000	−20,000,000	
Salaries and expenses	1,230,115	1,217,000	1,200,000	1,200,000	−30,115	−17,000	
Hospitals and medical care	31,524,600	32,930,000	32,800,000	32,800,000	+1,275,400	−130,000	
Foreign quarantine service	3,048,200	3,063,000	3,050,000	3,050,000	+1,800	−13,000	
National Institutes of Health	15,756,500	16,876,000	16,500,000	16,550,000	+793,500	−326,000	+50,000
National Cancer Institute	19,587,750	15,371,000	15,250,000	17,887,000	−1,700,750	+2,516,000	+2,637,000
Mental health activities	10,561,737	10,895,000	10,700,000	10,895,000	+333,263		+195,000
National Heart Institute	9,252,650	9,749,000	9,600,000	12,000,000	+2,747,350	+2,251,000	+2,400,000
Dental health activities	1,608,654	1,936,000	1,650,000	1,650,000	+41,346	−286,000	
Construction of research facilities	17,685,540	3,230,000	3,230,000	3,230,000	−14,455,540		
Retired pay of commissioned officers	1,048,000	1,250,000	1,200,000	1,150,000	+102,000	−100,000	−50,000
Salaries and expenses, Public Health Service	3,382,118	3,310,000	3,300,000	3,000,000	−382,118	−310,000	−300,000
Total, Public Health Service	348,541,508	302,598,000	278,790,000	283,252,000	−65,289,508	−19,346,000	+4,462,000
ST. ELIZABETHS HOSPITAL							
Salaries and expenses	2,334,025	2,520,000	2,485,000	2,520,000	+185,975		+35,000
Major repairs and preservation of buildings and grounds	136,500	185,000	136,500	136,500		−48,500	
Construction and equipment of treatment building		6,125,000	6,125,000	6,125,000	+6,125,000		
Total, St. Elizabeths Hospital	2,470,525	8,830,000	8,746,500	8,781,500	+6,310,975	−48,500	+35,000

Comparative statement of appropriations for 1952, estimates for 1953, and amounts recommended in the bill for 1953—Con.

TITLE II—FEDERAL SECURITY AGENCY—Continued

Agency and item	Appropriations, 1952 (adjusted)	Estimates, 1953	House allowance	Amount recommended by Senate committee	Increase (+) or decrease (−), Senate bill compared with—		
					Appropriations, 1952	Estimates, 1953	House allowance
SOCIAL SECURITY ADMINISTRATION							
Bureau of Federal Credit Unions, salaries and expenses:							
General fund appropriation	$229,150	$226,000	$210,000	$200,000	−$29,150	−$26,000	−$10,000
Annual indefinite (fees)	[615,671]	[852,000]	[852,000]	[852,000]	+[236,329]		
Bureau of Old-Age and Survivors Insurance:							
Salaries and expenses (trust fund limitation)	[60,100,000]	[62,100,000]	[60,000,000]	[61,000,000]	+[900,000]	−[1,100,000]	+[1,000,000]
Reimbursement to OASI trust fund	3,734,000				−3,734,000		
Bureau of Public Assistance:							
Grants to States for public assistance	1,150,000,000	1,140,000,000	1,000,000,000	1,000,000,000	−150,000,000	−140,000,000	
Salaries and expenses	1,656,900	1,649,000	1,600,000	1,600,000	−56,900	−49,000	
Children's Bureau:							
Salaries and expenses	1,590,250	1,587,000	1,550,000	1,550,000	−40,250	−37,000	
Grants to States for maternal and child welfare	31,500,000	30,000,000	30,000,000	27,600,000	−3,900,000	−2,400,000	−2,400,000
Office of Commissioner, salaries and expenses:							
Appropriation	214,250	215,000	200,000	170,000	−44,250	−45,000	−30,000
Transfer from OASI trust fund	[117,625]	[118,000]	[118,000]	[100,000]	−[17,625]	−[18,000]	−[18,000]
Total, Social Security Administration	1,188,924,550	1,173,677,000	1,033,560,000	1,031,120,000	−157,804,550	−142,557,000	−2,440,000

OFFICE OF ADMINISTRATOR							
Salaries and expenses, Office of Administrator:							
Appropriation	1,032,130	1,043,000	1,000,000	950,000	−82,130	−93,000	−50,000
Transfer from OASI	[141,577]	[143,000]	[143,000]	[143,000]	+[1,423]		
Salaries and expenses, Division of Field Services:							
Appropriation	1,876,842	1,895,000	1,870,000	1,800,000	−76,842	−95,000	−70,000
Transfer from OASI	[390,850]	[403,000]	[375,000]	[375,000]	−[15,725]	−[28,000]	
Salaries and expenses, Office of the General Counsel:							
Appropriation	423,919	424,000	400,000	375,000	−48,919	−49,000	−25,000
Transfers (OASI and Food and Drug)	[446,403]	[447,000]	[425,000]	[400,000]	−[46,403]	−[47,000]	−[25,000]
Surplus property disposal	130,000	265,000	165,000	165,000	+35,000	−100,000	
Working capital fund (for central services)		175,000	75,000	50,000	+50,000	−125,000	−25,000
Total, Office of Administrator	3,462,891	3,802,000	3,510,000	3,340,000	−122,891	−462,000	−170,000
Total, Federal Security Agency	1,718,246,568	1,740,958,261	1,559,444,261	1,561,353,761	−156,892,807	−179,604,500	+1,909,500
TITLE III—NATIONAL LABOR RELATIONS BOARD							
Salaries and expenses	$8,317,668	$9,800,000	$8,317,668	$9,000,000	+$682,332	−$800,000	+$682,332
TITLE IV—NATIONAL MEDIATION BOARD							
Salaries and expenses	$399,394	$422,000	$422,000	$422,000	+$22,606		
Arbitration and emergency boards	138,000	138,000	138,000	138,000			
National Railroad Adjustment Board, salaries and expenses	575,749	570,000	570,000	570,000	−5,749		
Total, National Mediation Board	1,113,143	1,130,000	1,130,000	1,130,000	+16,857		

Comparative statement of appropriations for 1952, estimates for 1953, and amounts recommended in the bill for 1953—Con.

TITLE V—RAILROAD RETIREMENT BOARD

Agency and item	Appropriations, 1952 (adjusted)	Estimates, 1953	House allowance	Amount recommended by Senate committee	Increase (+) or decrease (−), Senate bill compared with—		
					Appropriations, 1952	Estimates, 1953	House allowance
Railroad retirement appropriated account (annual indefinite)	[$740,000,000]	(1)	(1)				
Salaries and expenses (transfer from railroad retirement trust fund)	[6,445,808]	[$6,307,000]	[$6,207,000]	[$6,207,000]	−[$238,808]	−[$100,000]	
Total, Railroad Retirement Board							

TITLE VI—FEDERAL MEDIATION AND CONCILIATION SERVICE

Salaries and expenses	$3,115,688	$3,579,000	$3,400,000	$3,400,000	+$284,312	−$179,000	
Boards of inquiry	47,500	47,500	47,500	47,500			
Total, Federal Mediation and Conciliation Service	3,163,188	3,626,500	3,447,500	3,447,500	+284,312	−179,000	
Grand total, all titles of bill	1,947,021,211	1,983,610,861	1,783,242,968	1,786,044,800	−160,976,411	−197,566,061	+$2,801,832

[1] Proposed as a permanent indefinite appropriation.

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